The Sacramento/San Joaquin River Delta: System Stressors

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Disclaimers

- I am not speaking for the SWRCB or the DSC
- I am not presenting State policy
- I am expressing personal observations and opinions, except where specifically referenced to published materials

Role of the Delta Watermaster

- > The Office of the Delta Watermaster was created as part of the Delta Reform Act of 2009
- > The Watermaster is an independent officer of the State
- > Appointed to a four-year term by the State Water Resources Control Board (Water Board)
- Reports jointly to the Water Board and the Delta Stewardship Council
- **➣** The Watermaster is responsible for:
 - Administration of water rights in the Delta
 - Assisting with realization of legislative mandates (co-equal goals)
 - Coordinating implementation activities of many agencies
 - Studying and advising on policy and practice in the Delta



Overview of Presentation

- The Delta: Our Shared "Wicked" Problem
- Areas of Deep Disagreement
- Areas of Broad Agreement
- Barriers to Progress
- Observations (not Conclusions)



The Delta: Our Shared Problem

- Hub of a complex, integrated water system
- A host of unintended casualties of wellintentioned policies:
 - > Reclamation
 - Watershed Development
 - > Flood Control
 - **Exports**
- The Delta is so irretrievably altered that restoration is not possible





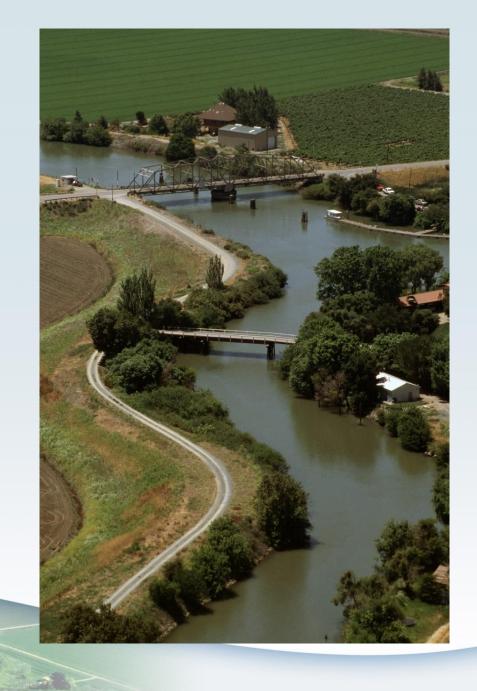
Stress on the Delta

- Channelization
- Habitat loss
- Levee condition
- Land subsidence
- Tributary depletions
- Project exports
- Invasives
- Pollution
- Politics



Areas of Disagreement

- Who is at fault?
- Which promise(s) should be broken?
- What will "fix" the problems?
- How should costs be allocated?
 - In terms of money, water, or policy tradeoffs
- Who decides?
- What if I don't get what I want?



Areas of Broad Agreement



- We're all in this together
 - ➤ The whole watershed is involved
 - ➤ No one has secure water rights unless the ecosystem improves
 - ➤ Climate change impacts everything and all of us
 - **► We love California**

Areas of Broad Agreement

- Infrastructure is old and vulnerable
 - ➤ Maintenance is cheaper than replacement
 - Financing of either is a challenge under budget and legal constraints



Areas of Broad Agreement

- The Headwaters demand attention
 - Water supply and ecosystem are at risk
 - Consistency among
 MCWRA's Policy
 Principles (2014),
 ACWA's Resiliency
 Framework (2015) and
 the Governor's Water
 Action Plan (2016)
 - Catastrophic wild fires continue to tragically emphasize the point

- We have reached consensus to inform action ("no regrets")
 - > Fire suppression approach needs updating
 - Biomass thinning
 - > Erosion management
 - > Stream and meadow restoration
 - > Infrastructure renewal
 - Contribution by external beneficiaries

With all this agreement, why do we remain paralyzed?

Hint: Democracies respond to crises, not problems

Current Paralysis

- Not <u>only</u> because we face complex problems along with financial and political constraints
- But <u>also</u> because:
 - > Tribalism trumps community
 - > We negotiate from positions instead of interests
 - > Our resource allocation system is inadequate to demands
 - > "Detrimental reliance" threatens equity
 - > There is serious asymmetry between cost and benefit
 - Credibility has been blown on situational responses

So...how can we "bend the curve" toward a sustainable watershed?

Hint: When you're in a hole, stop digging!

Governmental Consistency

- Build on the Delta Reform Act
 - > Embrace the Co-equal Goals (including Delta protection)
 - Refine the Delta Plan
 - ➤ Make practical use of the Delta Plan Interagency Implementation Committee
 - Make agency actions "consistent"
 - Empower local/regional experiments (with "backstop")
- Step Back to View the Forest
 - > Every action must consider the entire watershed
 - Contradictory regulations should be "called out"
 - > Avoid the "absolutes" in favor of "perceptible progress"
 - Embrace reconciliation ("Renewal")

Regional Autonomy Tempered with Coordination

- The SGMA Formula: regional control within a sustainable framework backstopped by the State
- Avoid making "perfect" the enemy of "good"
- Promote self-sufficiency wherever possible
- Place local and regional priorities in a watershed context to build support
- Temper the tactics of your warriors because "winning" could be a chimera
 - > Area of Origin protection ain't what it used to be
 - > The California economy has become addicted to exports

Integrated Science

- Eschew "combat science" based on an enlightened cost/credibility analysis
- Build on the 1997 Sierra Nevada Ecosystem Project (SNEP) Report (integrate with other reports)
- Contribute to the emerging collaborative science models:
 - One Delta/One Science (IEP, DSP, CSAMP)
 - Science Action Agenda
 - **▶** Bi-annual science conferences (DSC and SFEP)
 - Modeling "collaboratory"
- Embrace "adaptive management" where feasible
 - **➣** Model, Hypothesize, Experiment, Monitor, Report & Evaluate

Remember the Wisdom of The Rolling Stones:

YOU CAN'T ALWAYS GET WHAT YOU WANT/ BUT, IF YOU TRY REAL HARD, YOU JUST MIGHT GET WHAT YOU NEED.

